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# Marblehead Retirement System

## Actuarial Valuation Report

January 1, 2018

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**PUBLIC EMPLOYEE RETIREMENT ADMINISTRATION COMMISSION**  
COMMONWEALTH OF MASSACHUSETTS



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# 1. INTRODUCTION & CERTIFICATION

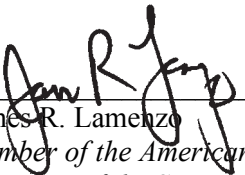
This report presents the results of the actuarial valuation of the Marblehead Contributory Retirement System. The valuation was performed as of January 1, 2018 pursuant to Chapter 32 of the General Laws of the Commonwealth of Massachusetts. The actuarial assumptions used in this valuation are the same as those used in the January 1, 2016 valuation except the investment return assumption was reduced from 7.50% to 7.35% and the mortality assumption was adjusted to reflect the anticipated impact of the local system retiree mortality study currently in progress.

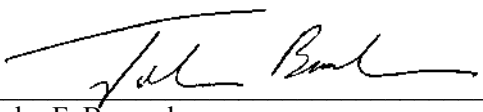
This valuation was based on member data as of December 31, 2017, which was supplied by the Retirement Board. Such tests as we deemed necessary were performed on the data to ensure accuracy. Asset information as of December 31, 2017 was provided in the Annual Statement for the Financial Condition as submitted to this office in accordance with G.L. c. 32, ss. 20(5)(h), 23(1) and 23(2)(e). Both the membership data and financial information were reviewed for reasonableness, but were not audited by us.

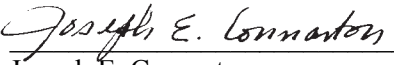
Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions, changes in economic and demographic assumptions, increases or decreases expected as part of natural operation of the methodology used for these measurements such as additional contribution requirements based on the plan's funded status and changes in plan provisions or applicable law. As part of this valuation, we have not performed an analysis of the potential range of future measurements.

I, James R. Lamenzo, am a member of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained in this report. In my opinion, the actuarial assumptions used in this report are reasonable, are related to plan experience and expectations, and represent our best estimate of anticipated experience under the system. I believe this report represents an accurate appraisal of the actuarial status of the system performed in accordance with generally accepted actuarial principles and practices relating to pension plans.

Respectfully submitted,  
Public Employee Retirement Administration Commission

  
James R. Lamenzo  
*Member of the American Academy of Actuaries*  
*Associate of the Society of Actuaries*  
*Enrolled Actuary Number 17-4709*

  
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Joseph E. Connarton  
*Executive Director*

October 22, 2018

## 2. EXECUTIVE SUMMARY

### PART A | COSTS UNDER CURRENT VALUATION

The principal results of the January 1, 2018 actuarial valuation are shown below.

#### Present Value of Future Benefits

Actives	\$85,857,061
Retirees, Survivors, and Inactives	<u>91,743,084</u>
Total	\$177,600,145

#### Normal Cost

Total Normal Cost	\$3,375,912
Expected Employee Contributions	<u>1,898,684</u>
Net Normal Cost	<u>\$1,477,228</u>

#### Actuarial Liability and Development of Unfunded Actuarial Liability

Actives	\$56,792,829
Retirees, Survivors, and Inactives	<u>91,743,084</u>
Total	\$148,535,913
Assets	<u>96,181,619</u>
Unfunded Actuarial Liability	<u>\$52,354,294</u>

The Board recently adopted a funding schedule effective in FY19. The appropriation for FY19 under this funding schedule is shown on page 12 and the complete funding schedule is shown on page 13.

## 2. EXECUTIVE SUMMARY *(continued)*

### PART B | COMPARISON WITH PRIOR VALUATION

The last full valuation was performed by PERAC as of January 1, 2016. The investment return assumption was decreased from 7.50% to 7.35% effective with this valuation. The mortality assumption has been modified once again to reflect future mortality improvement (see Part C). Other assumptions are based on our Local Experience Study Analysis issued in 2002. Below we have shown a comparison of the results between the two valuations.

	PERAC 1/1/18	PERAC 1/1/16	Increase (Decrease)	% Increase (Decrease)
Total Normal Cost	\$3,375,912	\$3,069,162	\$306,750	10.0%
Expected Employee Contributions	<u>1,898,684</u>	<u>1,792,126</u>	<u>106,558</u>	5.9%
Net Normal Cost	<u>\$1,477,228</u>	<u>\$1,277,036</u>	<u>\$200,192</u>	15.7%
Actuarial Liability				
Actives	\$56,792,829	\$49,649,710	\$7,143,119	14.4%
Retirees and Inactives	<u>91,743,084</u>	<u>84,553,823</u>	<u>7,189,261</u>	8.5%
Total	\$148,535,913	\$134,203,533	\$14,332,380	10.7%
Assets	<u>96,181,619</u>	<u>88,309,295</u>	<u>7,872,324</u>	8.9%
Unfunded Actuarial	<u>\$52,354,294</u>	<u>\$45,894,238</u>	<u>\$6,460,056</u>	14.1%
Funded Ratio	64.8%	65.8%	(1.0%)	

## 2. EXECUTIVE SUMMARY *(continued)*

### PART B | COMPARISON WITH PRIOR VALUATION *(continued)*

Actives	PERAC 1/1/18	PERAC 1/1/16	% Difference
Number	430	440	(2.3%)
Total Payroll	\$21,324,819	\$20,286,731	5.1%
Average Salary	\$49,593	\$46,106	7.6%
Average Age	48.1	47.4	1.5%
Average Service	10.5	10.0	5.0%

Retirees and Survivors	PERAC 1/1/18	PERAC 1/1/16	% Difference
Number	355	345	2.9%
Total Benefits*	\$8,930,282	\$8,326,486	7.3%
Average Benefits*	\$25,156	\$24,135	4.2%
Average Age	74.1	73.6	0.7%

*\*excluding State reimbursed COLA*

## 2. EXECUTIVE SUMMARY *(continued)*

### PART C | FUNDED STATUS AND PLAN EXPERIENCE SINCE PRIOR VALUATION

#### **Funded Status**

The unfunded actuarial liability (UAL) and funded ratio are measures of the plan's funded status. These measures reflect the plan's position as of January 1, 2018. We believe these measures by themselves are not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations or assessing the need for or the amount of future contributions. However, we believe these measures, in conjunction with the plan's funding schedule shown on page 13, are appropriate for assessing the amount of future contributions.

The UAL in this valuation reflects the actuarial value of assets, a method that recognizes investment gains and losses over five years. As of January 1, 2018, the actuarial value of assets is 94.8% of the market value. On a market value basis, the UAL is \$47.1 million and the funded ratio is 68.3%.

#### **Valuation Overview and Concerns**

We recommended several assumption changes in preparing the actuarial valuation which the Board adopted. The investment return assumption was reduced once again and the generational mortality assumption was modified. These changes create a more conservative funding basis. However, these changes increased plan liabilities and underscore the issues related to risk that we raised and began addressing in our 2014 valuation.

Prior to the 2012 actuarial valuation, plan appropriations had remained fairly level (and even decreased in some years) for approximately 15 years. We added caveats to our funding schedule approvals in 2004, 2006, and 2010. Our 2004 approval highlighted our concerns relating to decreasing the level of funding, maintaining the minimum schedule under Chapter 32, reducing flexibility if the investment return assumption is not met, and potential significant increases in appropriation. Our 2006 and 2010 approvals reiterated our concerns and these approvals were provided with reservation. The 2012 schedule was the first step back toward a more conservative methodology as it was the first schedule with increasing payments since 1998.

The adoption of previous schedules has put the plan in a difficult position and our 2018 valuation results continue to reflect that. The recently adopted funding schedule extends the completion of the amortization of the UAL to FY39 despite annual appropriations that increase 8.0% per year. Our recommendation is that the UAL be completed by FY35 at the latest. This allows systems some flexibility in the event of a market downturn. We believe establishing a schedule that completes the amortization of the UAL by FY35 should be a top priority.

A related priority to fully funding the System by FY35 is limiting the amount and period of "negative amortization". Negative amortization occurs while the UAL increases in the funding schedule. The reason it occurs is that the amortization payment for a given year is not large enough to pay the interest on the UAL. Negative amortization often occurs in amortization schedules with annual increasing payments. Negative amortization is acceptable as long as it is only for a limited period of time. We believe the goal for all systems should be to eliminate negative amortization by FY20. Note that the negative amortization under the schedule adopted is not completed until FY28.



## 2. EXECUTIVE SUMMARY *(continued)*

### PART C | FUNDED STATUS AND PLAN EXPERIENCE SINCE PRIOR VALUATION

#### **Plan Experience**

##### *Plan Liabilities*

Since the last valuation, there was a loss on plan liabilities of approximately \$1.46 million (the actuarial liability was greater than expected). This loss is primarily due to fewer retiree deaths than expected, new entrants with significant prior service, and Chapter 176 programming changes. This loss is determined before reflecting the assumption changes discussed below.

##### *Plan Assets*

The Board previously adopted an asset smoothing methodology to determine the actuarial value of assets (AVA). As of January 1, 2018, the actuarial value of assets is \$96.2 million compared with the market value of \$101.4 million. There was an asset gain on a market value basis of approximately \$9.4 million over the 2-year period. The rates of return on a market value basis in 2016 and 2017 were 8.1% and 17.8% respectively.

The AVA as of January 1, 2016 was 101.5% of the market value. As of January 1, 2018, the AVA is 94.8% of the market value. The recognition of a portion of prior deferred investment gains and losses during 2016 and 2017 partially contributed to an asset gain of approximately \$2.75 million over the 2-year period on an AVA basis. On an AVA basis, the rates of return for 2016 and 2017 were 8.5% and 9.5% respectively.

##### *Total*

There was a total net gain of approximately \$1.29 million since the last valuation (\$1.46 million loss on actuarial liability plus \$2.75 million gain on the AVA).

#### **Actuarial Assumptions**

##### *Investment Return*

For local retirement systems, PERAC's "standard" investment return assumption was 8.0% in our 2012 actuarial valuations. This had been our standard assumption (assuming a reasonable asset allocation) for over 15 years. Beginning with our January 1, 2013 actuarial valuations of local systems, we generally recommended an investment return assumption of 7.75%. For our January 1, 2015 actuarial valuations, we recommended reducing this assumption further. For our 2016 actuarial valuations, we generally recommended a 7.50% assumption, and in 2017 we generally recommended a range of 7.25% - 7.40%, partially depending on the assumption used in the prior actuarial valuation. The trend both in Massachusetts and across the country over the past 15 years has been to steadily reduce this assumption.

Early this year, NEPC, PRIT's investment consultant, provided figures for 30-year expected return projections using a building block approach and the target allocation and expected long-term returns by asset class. The expected annual return is 7.7% (7.2% assuming expenses of 50 basis points and the expected return reflects a gross return) in this study. This figure was reduced 10 basis points from the study released last year. Note that the 7.7% average expected return does not mean that the expected return each year will be 7.7%. In fact, over the shorter term (5-7 years) the average expected return is 6.6%. Greater expected returns in later years determined NEPC's long-term projection. Projected returns are one measure we use to determine the long-term investment return assumption.

## 2. EXECUTIVE SUMMARY *(continued)*

### PART C | FUNDED STATUS AND PLAN EXPERIENCE SINCE PRIOR VALUATION

A comparison of recent expected return projections as well as historical PRIT returns is shown below.

	Expected Annual Return						
	2012	2013	2014	2015	2016	2017	2018
5-7 year expected return	7.9%	7.4%	7.1%	6.8%	6.8%	6.8%	6.6%
30-year expected return	8.4%	8.2%	8.2%	7.9%	7.8%	7.8%	7.7%

Actual Returns as of December 31, 2017	
2017	17.7%
5 years (2013-2017)	9.9%
10 years (2008-2017)	5.6%
20 years (1998-2017)	7.7%
33 years (1985-2017)	9.7%

We used the NEPC study to help determine a reasonable range for the investment return assumption for 2018 actuarial valuations. We are generally recommending an assumption of 7.15% - 7.35% for 2018 valuations of PRIT systems. Our recommendation for each system is based partially on the assumption used in the 2016 actuarial valuation.

As we indicated earlier, we generally recommended a 7.25% - 7.40% assumption in our 2017 local system valuations. As part of our analysis this year, we considered whether to recommend maintaining this range in our 2018 actuarial valuations or reducing the assumption further. Although, a case can be made to maintain our 2017 range, we believe a stronger case can be made to slightly reduce this range. But since we did not perform an actuarial valuation of your plan as of January 1, 2017 (and thus did not consider reducing this assumption at that time), we recommended reducing this assumption as part of the January 1, 2018 actuarial valuation to reflect the two-year period since the prior assumption was selected.

There are several reasons to reduce this assumption. As noted above, there was a decrease in the NEPC expected results from the prior year's analysis on both a short-term and long-term basis. Therefore, a corresponding reduction in the assumption is appropriate. Furthermore, we believe placing greater reliance on the short-term expectation is a reasonable approach. In addition, the most recent NASRA study (February 2018) shows the average investment return assumption used for about 130 large public plans across the country (7.36%) continues to decrease. The February 2017 NASRA study showed the average assumption to be 7.52%. Note that these results are for comparison only as differences in investment allocations were not considered in the NASRA studies.

The 7.36% national average shown above would decrease if the 2018 assumptions for all state systems were known and included. For example, the study does not include the decision in early 2018 to use a 7.35% assumption for the Massachusetts State and Teachers' Retirement Systems (a reduction from 7.50%). If the trend to reduce this assumption continues, a 7.35% assumption may be seen as an outlier in a few years, whether justified or not.

The Board adopted a schedule using an assumption of 7.35%. This reflects a reduction in this assumption from 7.50%. We will continue to monitor this assumption and we may recommend decreasing this assumption as part of the January 1, 2020 actuarial valuation. A reduction in the investment return assumption increases the plan's liabilities.

## 2. EXECUTIVE SUMMARY *(continued)*

### PART C | FUNDED STATUS AND PLAN EXPERIENCE SINCE PRIOR VALUATION *(continued)*

This change increased the normal cost by approximately \$97,000 and the actuarial accrued liability by approximately \$2.14 million.

#### *Mortality*

A revision to the actuarial standards of practice in 2010 required that future mortality improvements (longer life expectancy) be considered in valuations performed after July, 2011. To begin recognizing this change, as part of our January 1, 2011 local actuarial valuations, we used the RP-2000 mortality table projected 10 years with Scale AA (a mortality improvement scale). In our 2012, 2013 and 2014 valuations, we gradually extended the mortality improvement scale beyond the valuation date. In our 2014 valuations, we projected mortality improvement to 2022 for active members and 2017 for retirees.

Beginning with our January 1, 2015 actuarial valuations, we began using a “fully generational” mortality assumption. A fully generational projection is two-dimensional. The mortality improvement projection is developed based on both the age of a member and the calendar year. We used retiree mortality experience from the State Retirement System from 2012 to 2014 as a proxy in determining the mortality assumption for local systems. We found that the RP-2000 mortality table with projected mortality improvement using the more recently developed projection Scale BB and a base year of 2009 was appropriate for our 2015 valuations. We maintained that assumption in our 2016 and 2017 actuarial valuations.

A revised mortality table (the RP-2014 mortality table) was published in 2014. The revised table has no experience related to public plans. We found in our 2015 State analysis that the base table did not match our experience. In 2017, we did further analysis of retiree mortality for the State Retirement System based on deaths in 2015 and 2016. Again we found that our experience did not match the base table. However, we preferred to update our assumption to a version of the 2014 table. Based on our findings, we modified the State’s assumption in the 2017 valuation to reflect a blue collar version of the RP-2014 table. We are currently analyzing retiree mortality for local systems and expect to determine a revised assumption next year. For this valuation the assumption reflects the prior assumption with plan liabilities increased by 0.75% to recognize the anticipated impact of the assumption ultimately adopted.

This change increased the normal cost by approximately \$25,000. The total actuarial accrued liability increased by approximately \$1.1 million.

#### *Overall Impact*

The overall impact of these assumption changes increased the plan’s normal cost by \$122,000 and the actuarial liability by approximately \$3.24 million. The funding schedule shown in this report reflects these revised assumptions.

## 2. EXECUTIVE SUMMARY *(continued)*

### PART C | FUNDED STATUS AND PLAN EXPERIENCE SINCE PRIOR VALUATION *(continued)*

#### **Chapter 176 Provisions**

Chapter 176 of the Acts of 2011, An Act Providing for Pension Reform and Benefit Modernization made a number of changes to the Chapter 32 pension law. There are several changes that will have the most impact on decreasing plan liabilities over the longer term. These include an increase in the normal retirement age by two years (for example, from age 65 to age 67 for Group 1 members), an increase in the age (early retirement) reduction factor for ages below the maximum age (from a 4.0% to a 6.0% annual reduction), and an increase in the period for determining a member's average annual compensation (from 3 years to 5 years). Since these changes are effective only for members hired after April 1, 2012, this is the third actuarial valuation to reflect these changes.

As of January 1, 2018, there were 217 members hired after April 1, 2012. The normal cost decreased approximately \$144,000 and the actuarial liability decreased approximately \$1.03 million for these members compared to the figures under the prior provisions.

#### **COLA Base**

This valuation reflects a \$12,000 COLA base. The 2016 valuation reflected the same base.

#### **Funding Schedule**

The funding schedule presented in this report was recently adopted by the Board. The FY19 payment was maintained from the prior schedule. The schedule reflects the minimum schedule allowed under Chapter 32 with appropriation payments increasing 8.0% each year until FY38 with a final amortization payment in FY39. Note that the schedule continues beyond our FY35 recommended date to complete the amortization of the UAL. In addition, as we noted on page 5, the UAL is expected to increase until FY28 which is well past our recommended FY20 timeframe.

#### **GASB 67/68**

The auditors requested we use the results of this valuation to prepare the Governmental Accounting Standards Board (GASB) disclosures for the fiscal year ending June 30, 2018 and the plan year ending December 31, 2017. The statements are commonly referred to as GASB 67 and GASB 68. GASB 67 relates to financial reporting for state and local government pension plans (plan financials). GASB 68 relates to financial reporting by state and local governments for pension plans (employer financials). We have used a measurement date of December 31 in each year we have provided these disclosures. We have not provided any GASB 67/68 exhibits in this report. These disclosure exhibits have been provided under separate cover.

## 2. EXECUTIVE SUMMARY *(continued)*

### PART D | RISK

Risk is defined as the potential for differences in future plan measurements resulting from actual future experience deviating from actuarial assumed experience. The plan is subject to a number of risks that could affect the plan's future financial condition. Examples of risk include the following:

Investment risk – the potential that investment returns will be different than expected;

Asset/liability mismatch risk – the potential that changes in asset values are not matched by changes in the liabilities;

Interest rate risk – the potential that interest rates will be different than expected;

Longevity and demographic risk – the potential that mortality or other demographic experience will be different than expected;

Contribution risk – the potential that employer contributions to the plan will not be made, or will not be made at the assumed level. This issue is particularly relevant for your system based on the plan's funding history from FY00-FY13. See further details on page 5.

Going forward, we will be identifying and assessing risk that, in our professional judgment, may reasonably be anticipated to significantly affect the plan's future financial condition.

### 3. SUMMARY OF VALUATION RESULTS

A. Number of Members on Current Valuation Date	
Active Members	430
Vested Terminated Members	12
Retired Members and Survivors	<u>355</u>
Total	797
B. Total Regular Compensation of Active Members	\$21,324,819
C. Normal Cost	
Superannuation	\$2,281,030
Death	238,165
Disability	540,829
Termination	<u>315,888</u>
Total Normal Cost	\$3,375,912
Expected Employee Contributions	<u>1,898,684</u>
Net Employer Normal Cost	\$1,477,228
D. Actuarial Liability	
Active	
Superannuation	\$52,303,318
Death	1,020,521
Disability	2,449,511
Termination	<u>1,019,479</u>
Total Active	\$56,792,829
Vested Terminated Members	2,122,915
Non-Vested Terminated Members	929,177
Retirees and Survivors	<u>88,690,992</u>
Total Actuarial Liability	\$148,535,913
E. Actuarial Value of Assets	96,181,619
F. Unfunded Actuarial Liability: D – E	\$52,354,294
G. Funded Ratio: E/D	64.8%

## 4. APPROPRIATION DEVELOPMENT FOR FISCAL YEAR 2019

### PART A | DERIVATION OF APPROPRIATION

#### Cost Under Current Funding Schedule

1. a. Employer Normal Cost as of January 1, 2018	\$1,477,228
b. Estimated Expenses	\$275,000
c. Total Employer Normal Cost (a+b, adjusted for timing)	\$1,816,622
2. a. Unfunded Actuarial Liability as of January 1, 2018	\$52,354,294
b. FY19 amortization payment (21-year, 8.0% total appropriation increasing) *	\$1,960,009
3. Total FY19 Payment [Sum of 1(c) and 2(b)]	\$3,776,631

\* FY19 appropriation was maintained at the same level as the prior schedule.

All amounts assume payments will be made July 1 of each fiscal year.

## 4. APPROPRIATION DEVELOPMENT FOR FISCAL YEAR 2019

(continued)

### PART B | CURRENT FUNDING SCHEDULE

<b><u>Fiscal</u> <u>Year</u></b>	<b><u>Normal</u> <u>Cost</u></b>	<b><u>Amort. of</u> <u>UAL</u></b>	<b><u>Total</u> <u>Cost</u></b>	<b><u>Unfunded</u> <u>Act. Liab.</u></b>	<b><u>Percent Change</u> <u>in Cost</u></b>
2019	1,816,622	1,960,009	3,776,631	54,278,314	
2020	1,898,370	2,180,391	4,078,761	56,163,701	8.0%
2021	1,983,797	2,421,265	4,405,062	57,951,083	8.0%
2022	2,073,068	2,684,399	4,757,467	59,611,260	8.0%
2023	2,166,356	2,971,709	5,138,065	61,110,984	8.0%
2024	2,263,842	3,285,268	5,549,110	62,412,512	8.0%
2025	2,365,715	3,627,324	5,993,039	63,473,097	8.0%
2026	2,472,172	4,000,310	6,472,482	64,244,437	8.0%
2027	2,583,420	4,406,861	6,990,280	64,672,071	8.0%
2028	2,699,674	4,849,829	7,549,503	<u>64,694,703</u>	8.0%
2029	2,821,159	5,332,304	8,153,463	64,243,472	8.0%
2030	2,948,111	5,857,629	8,805,740	63,241,139	8.0%
2031	3,080,776	6,429,423	9,510,199	61,601,198	8.0%
2032	3,219,411	7,051,604	10,271,015	59,226,900	8.0%
2033	3,364,285	7,728,412	11,092,696	56,010,180	8.0%
2034	3,515,677	8,464,435	11,980,112	51,830,479	8.0%
2035	3,673,883	9,264,638	12,938,521	46,553,448	8.0%
2036	3,839,208	10,134,395	13,973,603	40,029,537	8.0%
2037	4,011,972	11,079,519	15,091,491	32,092,435	8.0%
2038	4,192,511	12,106,300	16,298,810	22,557,365	8.0%
2039	4,381,174	11,219,218	15,600,392	11,219,218	-4.3%
2040	4,578,326		4,578,326	0	-70.7%

All amounts assume payments will be made July 1 of each fiscal year.

Total appropriation assumed to increase 8.0% each year until FY38, with a final amortization payment in FY39.

FY19 normal cost includes assumed expenses of \$275,000 and is assumed to increase 4.5% per year.

FY19 appropriation was maintained at the same level as the prior schedule.



## 5. GASB INFORMATION

The actuarial information required by Governmental Accounting Standards Board (GASB) Statement Nos. 67 and 68 replaced the information required by Statement Nos. 25 and 27.

The information required by GASB 67 (plan) is to be reported and measured as of December 31 each year. For the initial measurement as of December 31, 2014, we rolled the liabilities forward from the prior valuation to December 31, 2014.

The information required by GASB 68 (employer) is to be reported as of the end of the fiscal year (June 30 for cities and towns). We are allowed to select a measurement date at any date during the fiscal year. For the initial measurement as of June 30, 2015, we selected a measurement date of December 31, 2014 which is consistent with GASB 67.

We have not provided any GASB 67 or 68 exhibits in this valuation report. We have provided the disclosure exhibits under separate cover.

Although GASB 25 no longer applies, we are including the schedule of funding progress previously required by the Statement to provide historical context.

### Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL)* (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a % of Cov. Payroll ((b-a)/c)
1/1/2018	\$96,181,619	\$148,535,913	\$52,354,294	64.8%	\$21,324,819	245.5%
1/1/2016	\$88,309,295	\$134,203,533	\$45,894,238	65.8%	\$20,286,731	226.2%
1/1/2014	\$81,979,599	\$122,307,600	\$40,328,001	67.0%	\$18,842,144	214.0%
1/1/2012	\$79,866,225	\$108,293,125	28,426,900	73.8%	\$16,564,039	171.6%
1/1/2010	\$77,353,879	\$98,858,864	21,504,985	78.2%	\$15,492,864	138.8%

*\*excludes State reimbursed COLA*

## 6. PLAN ASSETS

### A | BREAKDOWN OF ASSETS BY INVESTMENT TYPE

Cash and Cash Equivalents	\$41,035
PRIT Cash	250,846
PRIT Fund	101,088,026
Accounts Receivable	45,982
Accounts Payable	<u>(1,060)</u>
Total	\$101,424,829

### B | BREAKDOWN OF ASSETS BY FUND

Annuity Savings Fund	\$19,940,332
Annuity Reserve Fund	5,844,871
Military Fund	9,064
Pension Fund	1,271,527
Pension Reserve Fund	<u>74,359,035</u>
Total	\$101,424,829

C | MARKET VALUE OF ASSETS \$101,424,829

D | ACTUARIAL VALUE OF ASSETS \$96,181,619

## 6. PLAN ASSETS *(continued)*

### E | DEVELOPMENT OF ACTUARIAL VALUE OF ASSETS

	2017	2018
<b>A. Development of total investment income including appreciation</b>		
1. Beginning of year market value	89,937,731	101,424,829
2a. Employee contributions	2,071,478	
b. Employer contributions	3,496,880	
c. Other receipts	619,917	
d. Total receipts: (a) + (b) + (c)	6,188,275	
e. Benefit payments	8,907,993	
f. Expenses	630,953	
g. Other disbursements	764,756	
h. Total disbursements: (e) + (f) + (g)	10,303,702	
i. Cash flow: (d) – (h)	(4,115,427)	
3. End of year market value	101,424,829	
4. Investment income including appreciation: (3) – (1) – (2(i))	15,602,525	
<b>B. Expected market value development</b>		
1. Beginning of year market value	89,937,731	
2. Cash flow (A2(i))	(4,115,427)	
3. Expected Return on (1)	6,745,330	
4. Expected return on cash flow A2(i) x 0.075 / 2	(154,329)	
5. Expected market value end of year (1)+(2)+(3)+(4)	92,413,305	
<b>C. Gain/(loss) for year: A3-B5</b>	9,011,524	
<b>D. Development of Actuarial Value of Assets</b>		
1. Beginning of year market value	89,937,731	101,424,829
2a. Asset gain/(loss) in prior year	436,846	9,011,524
b. Asset gain/(loss) in 2 <sup>nd</sup> prior year	(5,775,436)	436,846
c. Asset gain/(loss) in 3 <sup>rd</sup> prior year	410,290	(5,775,436)
d. Asset gain/(loss) in 4 <sup>th</sup> prior year	5,651,776	410,290
3. Unrecognized gain/(loss) .8 x [2a] + .6 x [2b] + .4 x [2c] + .2 x [2d]	(1,821,313)	5,243,210
4. Beginning of year actuarial value of assets: [1] - [3]	91,759,044	96,181,619
5. Actuarial value / Market value	102.0%	94.8%
6. Adjusted actuarial value: (4) but not less than 90% nor greater than 110% of market value	91,759,044	96,181,619

## 7. INFORMATION ON SYSTEM MEMBERSHIP

A critical element of an actuarial valuation is accurate and up-to-date membership information. PERAC conducted an extensive review of member data submitted for this valuation.

### PART A | ACTIVE MEMBERS

	Actives	Vested Terminations
Number of Members	430	12
Average Age	48.1	54.3
Average Service	10.5	13.8
Average Salary	\$49,593	\$54,850
Average Annuity Savings Fund Balance	\$42,589	\$56,777

### Age by Service Distribution of Active Members

Present Age	Years of Service							Total
	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30+	
0 - 24	14							14
25 - 29	37	5						42
30 - 34	21	10	3					34
35 - 39	13	11	8	6				38
40 - 44	11	3	14	4	2			34
45 - 49	9	15	8	5	8	2		47
50 - 54	17	21	8	10	8	5	4	73
55 - 59	8	14	13	15	5	1	7	63
60 - 64	10	12	6	14	6	3	4	55
65+	1	5	9	6	6	1	2	30
Total	141	96	69	60	35	12	17	430

## 7. INFORMATION ON SYSTEM MEMBERSHIP *(continued)*

### PART A | ACTIVE MEMBERS *(continued)*

#### Salary by Age Distribution of Active Members

Present Age	Number of Members	Total Salary	Average Salary
0 - 24	14	\$479,816	\$34,273
25 - 29	42	\$1,689,576	\$40,228
30 - 34	34	\$1,660,645	\$48,843
35 - 39	38	\$2,100,383	\$55,273
40 - 44	34	\$1,830,328	\$53,833
45 - 49	47	\$2,540,164	\$54,046
50 - 54	73	\$3,745,036	\$51,302
55 - 59	63	\$3,219,863	\$51,109
60 - 64	55	\$2,476,628	\$45,030
65+	30	\$1,582,380	\$52,746
Total	430	\$21,324,819	\$49,593

## 7. INFORMATION ON SYSTEM MEMBERSHIP *(continued)*

### PART B | RETIREES AND SURVIVORS

	Superannuation	Ordinary Disability	Accidental Disability	Survivors	Total
Number of Members	287	2	20	46	355
Average Age	74.1	65.8	66.1	77.9	74.1
Average Annual Benefit	\$26,491	\$22,429	\$34,597	\$14,303	\$25,346

### Benefit by Payment and Retirement Type

	Superannuation	Ordinary Disability	Accidental Disability	Survivors	Total
Total Annuity	\$1,414,124	\$2,705	\$50,773	\$63,175	\$1,530,777
Pension (excluding State reimbursed COLA)	\$6,158,728	\$42,153	\$631,474	\$567,151	\$7,399,506
State reimbursed COLA	\$30,073	\$0	\$9,690	\$27,624	\$67,387
Total	\$7,602,925	\$44,858	\$691,937	\$657,950	\$8,997,669

## 7. INFORMATION ON SYSTEM MEMBERSHIP *(continued)*

### PART B | RETIREES & SURVIVORS *(continued)*

#### Benefit by Age Distribution

Present Age	Number of Members	Total Benefits	Average Benefits
Less than 40	0	\$0	\$0
40 - 44	0	\$0	\$0
45 - 49	3	\$101,023	\$33,674
50 - 54	4	\$100,578	\$25,145
55 - 59	17	\$558,935	\$32,879
60 - 64	42	\$1,210,743	\$28,827
65 - 69	80	\$2,628,760	\$32,860
70 - 74	60	\$1,601,498	\$26,692
75 - 79	45	\$1,117,383	\$24,831
80 - 84	40	\$819,902	\$20,498
85 - 89	30	\$349,439	\$11,648
90+	34	\$509,408	\$14,983
Totals	355	\$8,997,669	\$25,346

## 8. VALUATION COST METHODS

### PART A | ACTUARIAL COST METHOD

The Actuarial Cost Method which was used to determine pension liabilities in this valuation is known as the *Entry Age Normal Cost Method*. Under this method the *Normal Cost* for each active member on the valuation date is determined as the level percent of salary, which, if paid annually from the date the employee first became a member of the retirement system, would fully fund by retirement, death, disability or termination, the projected benefits which the member is expected to receive. The *Actuarial Liability* for each member is determined as the present value as of the valuation date of all projected benefits which the member is expected to receive, minus the present value of future annual Normal Cost payments expected to be made to the fund. Since only active members have a Normal Cost, the Actuarial Liability for inactives, retirees and survivors is simply equal to the present value of all projected benefits. The sum of Normal Cost and Actuarial Liability for each member is equal to the Normal Cost and Actuarial Liability for the Plan. The *Unfunded Actuarial Liability* is the Actuarial Liability less current assets.

The Normal Cost for a member will remain a level percent of salary for each year of membership except for changes in provisions of the Plan or the actuarial assumptions employed in projection of benefits and present value determinations. The Normal Cost for the entire system will also change due to the addition of new members or the retirement, death or termination of members. The Actuarial Liability for a member will increase each year to reflect the additional accrual of Normal Cost. It will also change if the Plan provisions or actuarial assumptions are changed.

Differences each year between the actual experience of the Plan and the experience projected by the actuarial assumptions are reflected by adjustments to the Unfunded Actuarial Liability. An experience difference which increases the Unfunded Actuarial Liability is called an *Actuarial Loss* and one which decreases the Unfunded Actuarial Liability is called an *Actuarial Gain*.

### PART B | ASSET VALUATION METHOD

The actuarial value of assets is determined in accordance with the deferred recognition method under which 20% of the gains or losses occurring in the prior year are recognized, 40% of those occurring 2 years ago, etc., so that 100% of gains or losses occurring 5 years ago are recognized. The actuarial value of assets will be adjusted, if necessary, in order to remain between 90% and 110% of market value.



## 9. ACTUARIAL ASSUMPTIONS

### ***Investment Return***

7.35% per year net of investment expenses (*prior assumption 7.50%*)

The investment return assumption is a long term assumption and is based on capital market expectations by asset class, historical returns, and professional judgment. We considered analysis prepared by PRIM's investment advisor using a building block approach which included expected returns by asset class, risk analysis, and the determination of a 30 year expected target rate of return.

### ***Interest Rate Credited to the Annuity Savings Fund***

3.5% per year

### ***Assumed Rate of Cost of Living Increases (COLA)***

3.0% per year (on the first \$12,000 of an allowance)

### ***Mortality***

Pre-retirement mortality reflects RP-2000 Employees table projected generationally with Scale BB and a base year of 2009 (gender distinct). Plan liabilities are then increased .75% to reflect the anticipated impact of the assumption change after we complete our local system retiree mortality study. (*Prior assumption did not include the .75% increase.*)

Post-retirement mortality reflects RP-2000 Healthy Annuitant table projected generationally with Scale BB and a base year of 2009 (gender distinct). Plan liabilities are then increased .75% to reflect the anticipated impact of the assumption change after we complete our local system retiree mortality study. (*Prior assumption did not include the .75% increase.*)

For disabled members, the mortality rate is assumed to be in accordance with the RP-2000 Healthy Annuitant Table projected generationally with Scale BB and a base year of 2012 (gender distinct). Plan liabilities are then increased .75% to reflect the anticipated impact of the assumption change after we complete our local system retiree mortality study. (*Prior assumption did not include the .75% increase.*)

It is assumed that 55% of pre-retirement deaths are job-related for Group 1 and 2 members and 90% are job-related for Group 4 members. For members retired under an Accidental Disability, 40% of deaths are assumed to be from the same cause as the disability.

We reviewed a sampling of a few local retirement systems and compared those results with the results we found in performing our analysis on the State Retirement System (SRS) for the years 2012-2014. We found the results comparable, so we used the same assumption for local systems that we used for SRS. For that analysis, the mortality assumptions reflect our recent experience analysis published in 2014 (based on the years 2006-2011), updated to reflect data through January 1, 2015 for post-retirement mortality, and professional judgment. In 2017, we performed additional analysis of SRS retiree mortality during 2015 and 2016. We made a slight adjustment to the SRS assumption that increased the actuarial liability by approximately .75%. A local retiree mortality study is in progress. We will continue to use the SRS mortality as a proxy for local system mortality until the local system study is completed. Our assumption reflects observed current mortality as well as expected mortality improvement.

## 9. ACTUARIAL ASSUMPTIONS *(continued)*

### ***Salary Increase***

Service	Group 1	Group 2	Group 4
0	6.00%	6.00%	7.00%
1	5.50%	5.50%	6.50%
2	5.50%	5.50%	6.00%
3	5.25%	5.25%	5.75%
4	5.25%	5.25%	5.25%
5	4.75%	4.75%	5.25%
6	4.75%	4.75%	4.75%
7	4.50%	4.50%	4.75%
8	4.50%	4.50%	4.75%
9	4.25%	4.50%	4.75%
10+	4.25%	4.50%	4.75%

The salary increase assumption reflects both prior experience and professional judgment.

### ***Withdrawal***

Based on analysis of past experience. Annual rates are based on years of service. Sample annual rates for Groups 1 and 2 are shown below. For Group 4 members the rate is 0.015 each year for service up to and including 10 years. No withdrawal is assumed thereafter.

Service	Groups 1 & 2
0	0.150
5	0.076
10	0.054
15	0.033
20	0.020

Withdrawal rates are based on our most recent experience analysis which reviewed age, gender and job group. The assumption reflects this analysis as well as professional judgment.

## 9. ACTUARIAL ASSUMPTIONS *(continued)*

### ***Disability***

Based on an analysis of past experience. It is also assumed that the percentage of job-related disabilities is 55% for Groups 1 & 2 and 90% for Group 4.

Age	Groups 1 & 2	Group 4
20	0.00010	0.0010
30	0.00030	0.0030
40	0.00101	0.0030
50	0.00192	0.0125
60	0.00280	0.0085

Disability rates are based on our most recent experience analysis which reviewed age, gender and job group. The assumption reflects this analysis as well as professional judgment.

### ***Expenses***

An amount of \$275,000 has been included in the Normal Cost for FY19. This amount includes estimated administrative expenses and a portion of the investment related expenses. This amount is assumed to increase by 4.5% each year.

### ***Members Hired on or After April 2, 2012***

Chapter 176 of the Acts of 2011 changed the retirement eligibility for the different job groups. For example, Group 1 eligibility changed from 55 years old with 10 years of service to 60 years old with 10 years of service (Chapter 176 removed the provision that allowed retirement at any age with 20 years of service). Our software system is programmed such that at any given age, a member is assumed to either retire or terminate, but not both. Therefore, we adjusted the retirement and termination rates for members impacted by Chapter 176. For example, for Group 1 members, we removed retirement rates for ages 50-59. Termination rates remain in effect for those years. We will monitor these assumptions going forward.

## 9. ACTUARIAL ASSUMPTIONS *(continued)*

### ***Retirement***

Age	Groups 1 & 2		Group 4
	Male	Female	
45-49	0.000	0.000	0.010
50	0.010	0.015	0.020
51	0.010	0.015	0.020
52	0.010	0.020	0.020
53	0.010	0.025	0.050
54	0.020	0.025	0.075
55	0.020	0.055	0.150
56	0.025	0.065	0.100
57	0.025	0.065	0.100
58	0.050	0.065	0.100
59	0.065	0.065	0.150
60	0.120	0.050	0.200
61	0.200	0.130	0.200
62	0.300	0.150	0.250
63	0.250	0.125	0.250
64	0.220	0.180	0.300
65	0.400	0.150	1.000
66	0.250	0.200	1.000
67	0.250	0.200	1.000
68	0.300	0.250	1.000
69	0.300	0.200	1.000
70 and after	1.000	1.000	1.000

Retirement rates are based on our most recent experience analysis which reviewed age, service, gender and job group. The assumption reflects this analysis as well as professional judgment.

## 10. SUMMARY OF PLAN PROVISIONS

### ADMINISTRATION

There are 104 contributory retirement systems for public employees in Massachusetts. Each system is governed by a retirement board and all boards, although operating independently, are governed by Chapter 32 of the Massachusetts General Laws. This law in general provides uniform benefits, uniform contribution requirements and a uniform accounting and funds structure for all systems.

### PARTICIPATION

Participation is mandatory for all full-time employees. Eligibility with respect to part-time, provisional, temporary, seasonal or intermittent employment is governed by regulations promulgated by the retirement board, and approved by PERAC. Membership is optional for certain elected officials.

There are 3 classes of membership in the retirement system:

#### **Group 1:**

General employees, including clerical, administrative, technical and all other employees not otherwise classified.

#### **Group 2:**

Certain specified hazardous duty positions.

#### **Group 4:**

Police officers, firefighters, and other specified hazardous positions.

### MEMBER CONTRIBUTIONS

Member contributions vary depending on the most recent date of membership:

Prior to 1975:	5% of regular compensation
1975 - 1983:	7% of regular compensation
1984 to 6/30/96:	8% of regular compensation
7/1/96 to present:	9% of regular compensation
1979 to present:	an additional 2% of regular compensation in excess of \$30,000.

In addition, members of Group 1 who join the system on or after April 2, 2012 will have their withholding rate reduced to 6 % after achieving 30 years of creditable service.

## 10. SUMMARY OF PLAN PROVISIONS *(continued)*

### RATE OF INTEREST

Interest on regular deductions made after January 1, 1984 is a rate established by PERAC in consultation with the Commissioner of Banks. The rate is obtained from the average rates paid on individual savings accounts by a representative sample of at least 10 financial institutions.

### RETIREMENT AGE

The mandatory retirement age for some Group 2 and Group 4 employees is age 65. Most Group 2 and Group 4 members may remain in service after reaching age 65. Group 2 and Group 4 members who are employed in certain public safety positions are required to retire at age 65. There is no mandatory retirement age for employees in Group 1.

### SUPERANNUATION RETIREMENT

A person who became a member before April 2, 2012 is eligible for a superannuation retirement allowance (service retirement) upon meeting the following conditions:

- completion of 20 years of service, or
- attainment of age 55 if hired prior to 1978, or if classified in Group 4, or
- attainment of age 55 with 10 years of service, if hired after 1978, and if classified in Group 1 or 2

A person who became a member on or after April 2, 2012 is eligible for a superannuation retirement allowance (service retirement) upon meeting the following conditions:

- attainment of age 60 with 10 years of service if classified in Group 1, or
- attainment of age 55 with 10 years of service if classified in Group 2, or
- attainment of age 55 if hired prior to 1978, or if classified in Group 4.

## 10. SUMMARY OF PLAN PROVISIONS *(continued)*

### AMOUNT OF BENEFIT

A member's annual allowance is determined by multiplying average salary by a benefit rate related to the member's age and job classification at retirement, and the resulting product by his creditable service. The amount determined by the benefit formula cannot exceed 80% of the member's highest three year (or five year salary as discussed below) average salary. For veterans as defined in G.L. c. 32, s. 1, there is an additional benefit of \$15 per year for each year of creditable service, up to a maximum of \$300.

- Salary is defined as gross regular compensation. For employees who become members after January 1, 2011, regular compensation is limited to 64% of the federal limit found in 26 U.S.C. 401(a)(17). In addition, regular compensation for members who retire after April 2, 2012 will be limited to prohibit "spiking" of a member's salary to increase the retirement benefit.
- For persons who became members prior to April 2, 2012, Average Salary is the average annual rate of regular compensation received during the 3 consecutive years that produce the highest average, or, if greater, during the last 3 years (whether or not consecutive) preceding retirement.
- For persons who became members on or after April 2, 2012, Average Salary is the average annual rate of regular compensation received during the 5 consecutive years that produce the highest average, or, if greater, during the last 5 years (whether or not consecutive) preceding retirement.
- The Benefit Rate varies with the member's retirement age. For persons who became members prior to April 2, 2012 the highest rate of 2.5% applies to Group 1 employees who retire at or after age 65, Group 2 employees who retire at or after age 60, and to Group 4 employees who retire at or after age 55. A .1% reduction is applied for each year of age under the maximum age for the member's group. For Group 2 employees who terminate from service under age 55, the benefit rate for a Group 1 employee shall be used.
- For persons who became members on or after April 2, 2012 and retire with less than 30 years of creditable service, the highest rate of 2.5% applies to Group 1 employees who retire at or after age 67, Group 2 employees who retire at or after age 62, and to Group 4 employees who retire at or after age 57. A .15% reduction is applied for each year of age under the maximum age for the member's group.
- For persons who became members on or after April 2, 2012 and retire with more than 30 years of creditable service, the highest rate of 2.5% applies to Group 1 employees who retire at or after age 67, Group 2 employees who retire at or after age 62, and to Group 4 employees who retire at or after age 55. A .125% reduction is applied for each year of age under the maximum age for the member's group.

## 10. SUMMARY OF PLAN PROVISIONS *(continued)*

### DEFERRED VESTED BENEFIT

A participant who has attained the requisite years of creditable service can elect to defer his or her retirement until a later date. Group 4 employees cannot defer beyond age 65. All participants must begin to receive a retirement allowance or withdraw their accumulated deductions no later than April 15 of the calendar year following the year they reach age 70½.

### WITHDRAWAL OF CONTRIBUTIONS

Member contributions may be withdrawn upon termination of employment. The interest rate for employees who first become members on or after January 1, 1984 who voluntarily withdraw their contributions with less than 10 years of service will be 3%. Interest payable on all other withdrawals will be set at regular interest.

### DISABILITY RETIREMENT

The Massachusetts Retirement Plan provides 2 types of disability retirement benefits:

#### ORDINARY DISABILITY

**Eligibility:** Non-veterans who become totally and permanently disabled by reason of a non-job related condition with at least 10 years of creditable service (or 15 years creditable service in systems in which the local option contained in G.L. c. 32, s.6(1) has not been adopted).

Veterans with ten years of creditable service who become totally and permanently disabled by reason of a non-job related condition prior to reaching “maximum age”. “Maximum age” applies only to employees classified in Group 4 who are subject to mandatory retirement.

**Retirement Allowance:** For persons who became members prior to April 2, 2012, the benefit is equal to the accrued superannuation retirement benefit as if the member was age 55. If the member is a veteran, the benefit is 50% of the member’s final rate of salary during the preceding 12 months, plus an annuity based upon accumulated member contributions plus credited interest. If the member is over age 55, he or she will receive not less than the superannuation allowance to which he or she is entitled.

For persons in Group 1 who became members on or after April 2, 2012, the benefit is equal to the accrued superannuation retirement benefit as if the member was age 60. If the member is a veteran, the benefit is 50% of the member’s final rate of salary during the preceding 12 months, plus an annuity based upon accumulated member contributions plus credited interest. If the member is over age 60, he or she will receive not less than the superannuation allowance to which he or she would have been entitled had they retired for superannuation.



## 10. SUMMARY OF PLAN PROVISIONS *(continued)*

### ORDINARY DISABILITY *(continued)*

For persons in Group 2 and Group 4 who became members on or after April 2, 2012, the benefit is equal to the accrued superannuation retirement benefit as if the member was age 55. If the member is a veteran, the benefit is 50% of the member's final rate of salary during the preceding 12 months, plus an annuity based upon accumulated member contributions plus credited interest. If the member is over age 55, he or she will receive not less than the superannuation allowance to which he or she is entitled.

### ACCIDENTAL DISABILITY

**Eligibility:** Applies to members who become permanently and totally unable to perform the essential duties of the position as a result of a personal injury sustained or hazard undergone while in the performance of duties. There are no minimum age or service requirements.

**Retirement Allowance:** 72% of salary plus an annuity based on accumulated member contributions, with interest. This amount is not to exceed 100% of pay. For those who became members in service after January 1, 1988 or who have not been members in service continually since that date, the amount is limited to 75% of pay. There is an additional pension of \$897.72 per year (or \$312.00 per year in systems in which the local option contained in G.L. c. 32, s. 7(2)(a)(iii) has not been adopted), per child who is under 18 at the time of the member's retirement, with no age limitation if the child is mentally or physically incapacitated from earning. The additional pension may continue up to age 22 for any child who is a full time student at an accredited educational institution. For systems that have adopted Chapter 157 of the Acts of 2005, veterans as defined in G.L. c. 32, s. 1 receive an additional benefit of \$15 per year for each year of creditable service, up to a maximum of \$300.

### ACCIDENTAL DEATH

**Eligibility:** Applies to members who die as a result of a work-related injury or if the member was retired for accidental disability and the death was the natural and proximate result of the injury or hazard undergone on account of which such member was retired.

**Allowance:** An immediate payment to a named beneficiary equal to the accumulated deductions at the time of death, plus a pension equal to 72% of current salary and payable to the surviving spouse, dependent children or the dependent parent, plus a supplement of \$897.72 per year, per child (or \$312.00 per year in systems in which the local option contained in G.L. c. 32, s. 9(2)(d)(ii) has not been adopted), payable to the spouse or legal guardian until all dependent children reach age 18 or 22 if a full time student, unless mentally or physically incapacitated.

The surviving spouse of a member of a police or fire department or any corrections officer who, under specific and limited circumstances detailed in the statute, suffers an accident and is killed or sustains injuries while in the performance of his duties that results in his death, may receive a pension equal to the maximum salary for the position held by the member upon his death.

In addition, an eligible family member may receive a one-time payment of \$300,000.00 from the State Retirement Board.

## 10. SUMMARY OF PLAN PROVISIONS *(continued)*

### DEATH AFTER ACCIDENTAL DISABILITY RETIREMENT

Effective November 7, 1996, Accidental Disability retirees were allowed to select Option C at retirement and provide a benefit for an eligible survivor. For Accidental Disability retirees prior to November 7, 1996, who could not select Option C, if the member's death is from a cause unrelated to the condition for which the member received accidental disability benefits, a surviving spouse will receive an annual allowance of \$6,000. For Systems that accept the provisions of Section 28 of Chapter 131 of the Acts of 2010 the amount of this benefit is \$9,000 and for Systems that accept the provisions of Section 65 of Chapter 139 of the Acts of 2012 the amount of this benefit is \$12,000.

### DEATH IN ACTIVE SERVICE

**Allowance:** An immediate allowance equal to that which would have been payable had the member retired and selected Option C on the day before his or her death. For a member who became a member prior to April 2, 2012 whose death occurred prior to the member's superannuation retirement age, the age 55 benefit rate is used. For a member classified in Group 1 who became a member on or after April 2, 2012 whose death occurred, the age 60 benefit rate is used. If the member died after age 60, the actual age is used. The minimum annual allowance payable to the surviving spouse of a member in service who dies with at least two years of creditable service is \$3,000 unless the retirement system has accepted the local option increasing this minimum annual allowance to \$6,000, provided that the member and the spouse were married for at least one year and living together on the member's date of death.

The surviving spouse of such a member in service receives an additional allowance equal to the sum of \$1,440 per year for the first child and \$1,080 per year for each additional child until all dependent children reach age 18 or 22 if a full time student, unless mentally or physically incapacitated.

### COST OF LIVING

If a system has accepted Chapter 17 of the Acts of 1997, and the Retirement Board votes to pay a cost of living increase (COLA) for that year, the percentage is determined based on the increase in the Consumer Price Index used for indexing Social Security benefits, but cannot exceed 3.0%. Section 51 of Chapter 127 of the Acts of 1999, if accepted, allows boards to grant COLA increases greater than that determined by CPI but not to exceed 3.0%. The first \$12,000 of a retiree's total allowance is subject to a COLA. The total COLA for periods from 1981 through 1996 is paid for by the Commonwealth of Massachusetts.

Under the provisions of Chapter 32, Section 103(j) inserted by Section 19 of Chapter 188 of the Acts of 2010, systems may increase the maximum base on which the COLA is calculated in multiples of \$1,000. Each increase must be accepted by a majority vote of the Retirement Board and approved by the legislative body.

## 10. SUMMARY OF PLAN PROVISIONS *(continued)*

### METHODS OF PAYMENT

A member may elect to receive his or her retirement allowance in one of 3 forms of payment.

**Option A:** Total annual allowance, payable in monthly installments, commencing at retirement and terminating at the member's death.

**Option B:** A reduced annual allowance, payable in monthly installments, commencing at retirement and terminating at the death of the member, provided, however, that if the total amount of the annuity portion received by the member is less than the amount of his or her accumulated deductions, including interest, the difference or balance of his accumulated deductions will be paid in a lump sum to the retiree's beneficiary or beneficiaries of choice.

**Option C:** A reduced annual allowance, payable in monthly installments, commencing at retirement. At the death of the retired employee, 2/3 of the allowance is payable to the member's designated beneficiary (who may be the spouse, or former spouse who is unmarried at the time of retirement for a member whose retirement becomes effective on or after February 2, 1992, child, parent, sister, or brother of the employee) for the life of the beneficiary. For members who retired on or after January 12, 1988, if the beneficiary pre-deceases the retiree, the benefit payable increases (or "pops up" to Option A) based on the factor used to determine the Option C benefit at retirement. For members who retired prior to January 12, 1988, if the System has accepted Section 288 of Chapter 194 of the Acts of 1998 and the beneficiary pre-deceases the retiree, the benefit payable "pops up" to Option A in the same fashion. The Option C became available to accidental disability retirees on November 7, 1996.

### ALLOCATION OF PENSION COSTS

If a member's total creditable service was partly earned by employment in more than one retirement system, the cost of the "pension portion" is allocated between the different systems pro rata based on the member's service within each retirement system. If a member received regular compensation concurrently from two or more systems on or after January 1, 2010, and was not vested in both systems as of January 1, 2010, such a pro-rata will not be undertaken. This is because such a person will receive a separate retirement allowance from each system.

## 11. GLOSSARY OF TERMS

### ACTUARIAL ACCRUED LIABILITY

That portion of the Actuarial Present Value of pension plan benefits which is not provided by future Normal Costs or employee contributions. It is the portion of the Actuarial Present Value attributable to service rendered as of the Valuation Date.

### ACTUARIAL ASSUMPTIONS

Assumptions, based upon past experience or standard tables, used to predict the occurrence of future events affecting the amount and duration of pension benefits, such as: mortality, withdrawal, disablement and retirement; changes in compensation; rates of investment earnings and asset appreciation or depreciation; and any other relevant items.

### ACTUARIAL COST METHOD (OR FUNDING METHOD)

A procedure for allocating the Actuarial Present Value of all past and future pension plan benefits to the Normal Cost and the Actuarial Accrued Liability.

### ACTUARIAL GAIN OR LOSS (OR EXPERIENCE GAIN OR LOSS)

A measure of the difference between actual experience and that expected based upon the set of Actuarial Assumptions, during the period between two Actuarial Valuation dates.

**Note:** The effect on the Accrued Liability and/or the Normal Cost resulting from changes in the Actuarial Assumptions, the Actuarial Cost Method, or pension plan provisions would be described as such, not as an Actuarial Gain (Loss).

### ACTUARIAL PRESENT VALUE

The dollar value on the valuation date of all benefits expected to be paid to current members based upon the Actuarial Assumptions and the terms of the Plan.

### AMORTIZATION PAYMENT

That portion of the pension plan appropriation which represents payments made to pay interest on and the reduction of the Unfunded Accrued Liability.

## 11. GLOSSARY OF TERMS *(continued)*

### ANNUAL STATEMENT

The statement submitted to PERAC each year that describes the asset holdings and Fund balances as of December 31 and the transactions during the calendar year that affected the financial condition of the retirement system.

### ANNUITY RESERVE FUND

The fund into which total accumulated deductions, including interest, is transferred at the time a member retires, and from which annuity payments are made.

### ANNUITY SAVINGS FUND

The fund in which employee contributions plus interest credited are held for active members and for former members who have not withdrawn their contributions and are not yet receiving a benefit (inactive members).

### ASSETS

The value of securities as described in Section VIII.

### COST OF BENEFITS

The estimated payment from the pension system for benefits for the fiscal year. This was the minimum amount payable during the first six years of some funding schedules.

### FUNDING SCHEDULE

The schedule based upon the most recently approved actuarial valuation which sets forth the amount which would be appropriated to the pension system in accordance with Section 22(6A), Section 22D or Section 22F of M.G.L. Chapter 32.

### GASB

Governmental Accounting Standards Board

## 11. GLOSSARY OF TERMS *(continued)*

### NORMAL COST

Total Normal Cost is that portion of the Actuarial Present Value of pension plan benefits, which is to be paid in a single fiscal year. The Employee Normal Cost is the amount of the expected employee contributions for the fiscal year. The Employer Normal Cost is the difference between the Total Normal Cost and the Employee Normal Cost.

### PENSION FUND

The fund into which appropriation amounts as determined by PERAC are paid and from which pension benefits are paid.

### PENSION RESERVE FUND

The fund which shall be credited with all amounts set aside by a system for the purpose of establishing a reserve to meet future pension liabilities. These amounts would include excess interest earnings.

### SPECIAL FUND FOR MILITARY SERVICE CREDIT

The fund which is credited with amounts paid by the retirement board equal to the amount which would have been contributed by a member during a military leave of absence as if the member had remained in active service of the retirement board. In the event of retirement or a non-job related death, such amount is transferred to the Annuity Reserve Fund. In the event of termination prior to retirement or death, such amount shall be transferred to the Pension Fund.

### UNFUNDED ACCRUED LIABILITY

The excess of the Actuarial Accrued Liability over the Assets.



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